

118TH CONGRESS  
1ST SESSION

# H. R. 666

To clarify the rights of certain persons who are held or detained at a port of entry or at any facility overseen by U.S. Customs and Border Protection.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 31, 2023

Ms. JAYAPAL (for herself, Mr. AUCHINCLOSS, Ms. BARRAGÁN, Mr. BLUMENAUER, Ms. BONAMICI, Mr. CARSON, Mr. CASTEN, Ms. CHU, Mr. CICILLINE, Ms. CLARKE of New York, Ms. CROCKETT, Mr. DAVIS of Illinois, Mr. ESPAILLAT, Mr. GALILEGO, Ms. GARCIA of Texas, Mr. GARCÍA of Illinois, Mr. GRIJALVA, Ms. JACKSON LEE, Ms. JACOBS, Mr. JOHNSON of Georgia, Mr. KHANNA, Mr. KILMER, Mr. KRISHNAMOORTHI, Ms. LEE of California, Ms. LEGER FERNANDEZ, Ms. LOFGREN, Mr. McGOVERN, Ms. MOORE of Wisconsin, Mr. NADLER, Mrs. NAPOLITANO, Ms. NORTON, Mr. QUIGLEY, Mr. RASKIN, Ms. SCANLON, Ms. SCHAKOWSKY, Mr. SCHIFF, Mr. SMITH of Washington, Mr. SWALWELL, Ms. TLAIB, Mrs. TORRES of California, Mr. VARGAS, Ms. WASSERMAN SCHULTZ, and Mrs. WATSON COLEMAN) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To clarify the rights of certain persons who are held or detained at a port of entry or at any facility overseen by U.S. Customs and Border Protection.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2        This Act may be cited as the “Access to Counsel  
3    Act”.

4 **SEC. 2. ACCESS TO COUNSEL AND OTHER ASSISTANCE AT  
5                      PORTS OF ENTRY AND DURING DEFERRED  
6                      INSPECTION.**

7        (a) **ACCESS TO COUNSEL AND OTHER ASSISTANCE  
8    DURING INSPECTION.**—Section 235 of the Immigration  
9    and Nationality Act (8 U.S.C. 1225) is amended by add-  
10   ing at the end the following:

11       “(e) **ACCESS TO COUNSEL AND OTHER ASSISTANCE  
12   DURING INSPECTION AT PORTS OF ENTRY AND DURING  
13   DEFERRED INSPECTION.**—

14       “(1) **IN GENERAL.**—The Secretary of Homeland  
15   Security shall ensure that a covered individual has  
16   a meaningful opportunity to consult with counsel  
17   and an interested party during the inspection proc-  
18   ess.

19       “(2) **SCOPE OF ASSISTANCE.**—The Secretary of  
20   Homeland Security shall—

21                 “(A) provide the covered individual a  
22                 meaningful opportunity to consult (including  
23                 consultation via telephone) with counsel and an  
24                 interested party not later than one hour after  
25                 the secondary inspection process commences  
26                 and as necessary throughout the remainder of

1           the inspection process, including, as applicable,  
2           during deferred inspection;

3               “(B) allow counsel and an interested party  
4           to advocate on behalf of the covered individual,  
5           including by providing to the examining immi-  
6           gration officer information, documentation, and  
7           other evidence in support of the covered indi-  
8           vidual; and

9               “(C) to the greatest extent practicable, ac-  
10          commodate a request by the covered individual  
11          for counsel or an interested party to appear in-  
12          person at the secondary or deferred inspection  
13          site.

14        “(3) SPECIAL RULE FOR LAWFUL PERMANENT  
15          RESIDENTS.—

16               “(A) IN GENERAL.—Except as provided in  
17          subparagraph (B), the Secretary of Homeland  
18          Security may not accept a Form I-407 Record  
19          of Abandonment of Lawful Permanent Resident  
20          Status (or a successor form) from a lawful per-  
21          manent resident subject to secondary or de-  
22          ferred inspection without first providing such  
23          lawful permanent resident a meaningful oppor-  
24          tunity to seek advice from counsel.

1                 “(B) EXCEPTION.—The Secretary of  
2 Homeland Security may accept Form I-407  
3 Record of Abandonment of Lawful Permanent  
4 Resident Status (or a successor form) from a  
5 lawful permanent resident subject to secondary  
6 or deferred inspection if such lawful permanent  
7 resident knowingly, intelligently, and voluntarily  
8 waives, in writing, the opportunity to seek ad-  
9 vice from counsel.

10                 “(4) DEFINITIONS.—In this section:

11                 “(A) COUNSEL.—The term ‘counsel’  
12 means—

13                         “(i) an attorney who is a member in  
14 good standing of the bar of any State, the  
15 District of Columbia, or a territory or a  
16 possession of the United States and is not  
17 under an order suspending, enjoining, re-  
18 straining, disbarring, or otherwise restrict-  
19 ing the attorney in the practice of law; or

20                         “(ii) an individual accredited by the  
21 Attorney General, acting as a representa-  
22 tive of an organization recognized by the  
23 Executive Office for Immigration Review,  
24 to represent a covered individual in immi-  
25 gration matters.

1                 “(B) COVERED INDIVIDUAL.—The term  
2                 ‘covered individual’ means an individual subject  
3                 to secondary or deferred inspection who is—

4                         “(i) a national of the United States;  
5                         “(ii) an immigrant, lawfully admitted  
6                 for permanent residence, who is returning  
7                 from a temporary visit abroad;  
8                         “(iii) an alien seeking admission as an  
9                 immigrant in possession of a valid unex-  
10                 pired immigrant visa;  
11                         “(iv) an alien seeking admission as a  
12                 nonimmigrant in possession of a valid un-  
13                 expired nonimmigrant visa;  
14                         “(v) a refugee;  
15                         “(vi) a returning asylee; or  
16                         “(vii) an alien who has been approved  
17                 for parole under section 212(d)(5)(A), in-  
18                 cluding an alien who is returning to the  
19                 United States in possession of a valid ad-  
20                 vance parole document.

21                 “(C) INTERESTED PARTY.—The term ‘in-  
22                 terested party’ means—

23                         “(i) a relative of the covered indi-  
24                 vidual;

1                         “(ii) in the case of a covered individual to whom an immigrant or a non-  
2                         immigrant visa has been issued, the petitioner or sponsor thereof (including an  
3                         agent of such petitioner or sponsor); or

6                         “(iii) a person, organization, or entity  
7                         in the United States with a bona fide connection to the covered individual.”.

9                         (b) EFFECTIVE DATE.—The amendment made by  
10                         subsection (a) shall take effect 180 days after the date  
11                         of the enactment of this Act.

12                         (c) SAVINGS PROVISION.—Nothing in this Act, or in  
13                         any amendment made by this Act, may be construed to  
14                         limit a right to counsel or any right to appointed counsel  
15                         under—

16                         (1) section 240(b)(4)(A) (8 U.S.C.  
17                         1229a(b)(4)(A));

18                         (2) section 292 of the Immigration and Nation-  
19                         ality Act (8 U.S.C. 1362); or

20                         (3) any other provision of law, including any  
21                         final court order securing such rights,

22                         as in effect on the day before the date of the enactment  
23                         of this Act.

